

Decision Pathway – Report



PURPOSE: Key decision

MEETING: Cabinet

DATE: 09 April 2024

TITLE	Single Homelessness Accommodation Programme (SHAP) Funding Bid	
Ward(s)	City Wide	
Author: Paul Sylvester	Job title: Head of Service, Housing Options	
Cabinet lead: Cllr Tom Renhard, Cabinet Member for Housing Delivery and Homelessness	Executive Director lead: John Smith, Interim Executive Director Growth and Regeneration	
Proposal origin: BCC Staff		
Decision maker: Cabinet Member Decision forum: Cabinet		
Purpose of Report: To seek approval to accept and spend grant funding (revenue only) from the Single Homelessness Accommodation Programme (SHAP).		
Evidence Base:		
1. Summary The Single Homelessness Accommodation Programme (SHAP) offered the opportunity to secure grant funding to increase the supply of high-quality supported accommodation which is needed to help individuals recover from the root causes of homelessness and reduce rough sleeping in Bristol. This accommodation is targeted at single people who would normally be owed a full homelessness duty and would therefore provide a cost-effective alternative to privately managed unsupported temporary accommodation.		
2. Single Homelessness Accommodation Programme (SHAP) - Overview The Department for Levelling Up, Homes and Communities (DLUHC) launched SHAP - a £200 million programme offering grant funding to increase the supply of high quality, specialist supported accommodation to address gaps in the existing homelessness pathways and achieve a sustainable reduction in rough sleeping. The programme was targeted at two cohorts: <ol style="list-style-type: none"> 1. Single adults with a long history of rough sleeping or with complex needs. 2. Young people (aged 18-25) at risk of experiencing homelessness or rough sleeping. The programme offered: <ol style="list-style-type: none"> 1. Capital grant funding to deliver additional accommodation (specifically, blocks of supported housing or dispersed Housing First units). 2. Revenue grant funding to provide intensive support to tenants in the accommodation. 		
3. SHAP – Bid Process There were five rounds for submitted bids to SHAP (February, April, June, September, and November 2023).		

Bids followed a two-step process:

1. Local authorities submitted a Strategic Gap Analyses to DLUHC outlining the services needed in the locality for each target cohort. In Bristol, these documents were completed with input from commissioners in Homelessness, Adult Social Care, Public Health, and Children’s Services.
2. Eligible organisations then submitted a bid directly to DLUHC for grant funding. Bids were assessed by reference to the Strategic Gap Analyses completed by the local authority to ensure that funding requested will go towards services that are needed locally.

4. BCC bids for SHAP funding

Approval was given previously for a number of successful BCC bids to SHAP:

1. Approval was granted in September 2023 to submit a bid on behalf of ARA for capital and revenue grant funding to provide 15 units of Housing First accommodation. Please see [05 September 2023 Cabinet Report, ‘Single Homeless Accommodation Programme \(SHAP\) Funding Bid’](#).
2. A bid in partnership with St Mungo’s to increase the level of support offered across 37 units of supported accommodation, spread across 5 buildings. Capital funding was not needed for this proposal as the units were already fit for purpose. This bid was approved via the exceptional approval process, owing to the short deadline for its submission. Please see [09 September 2023 Officer Executive Decision](#).
3. Approval was granted in November 2023 to submit a bid for capital and revenue grant funding to provide up to an additional 30 units of Housing First accommodation. Please see [07 November 2023 Cabinet Report, ‘Single Homelessness Accommodation Programme \(SHAP\) Funding Bid \(Expansion of Housing First\)’](#).

5. Places for People SHAP Bid

BCC Officers additionally encouraged Places for People, who are currently deliver commissioned homelessness accommodation in Bristol, to apply to SHAP for revenue grant funding to increase the level of support across a total of 38 units of supported accommodation. Places for People bid directly for the funding and were successful in securing a total of £783,255 in revenue grant funding, as set out in the following table:

Bid name	Total units	Revenue award (RDEL)				
		23/24	24/25	25/26	26/27	Total
L4 to L2 units	31	£13,578	£162,941	£172,554	£182,735	£531,808
Stonebridge Park Modular	7	£ -	£79,059	£83,724	£88,664	£ 251,447.00
Total	38	£ 13,578.00	£ 242,000.00	£ 256,278.00	£ 271,399.00	£ 783,255.00

This funding would supplement Local Authority core funding to allow Places for People services to work with clients with higher support needs than they are able to currently, helping to meet a strategic need for more ‘medium support’ accommodation. Places for People are due to start providing the new service on 1 April 2024, however SHAP bid awards were delayed by around 6 weeks so it is likely that the new service will start in 2024-25.

As Places for People bid for SHAP funding directly, it was understood that any awards would be paid to them directly. However, it has emerged that revenue only grant funding must go through local authorities and so BCC officers are seeking authority to accept and spend the above grant funding. BCC is not required to contribute any funding. BCC would be required to sign a Memorandum of Understanding outlining its responsibilities for ensuring grant funding was used for the purposes for which it was granted, including preparing an annual return confirming expenditure against grant funding received. BCC is already committed to these processes for other SHAP grant funding which has already been approved by Cabinet.

**Recommendation
That Cabinet:**

1. Authorises, the Executive Director of Growth and Regeneration, in consultation with the Cabinet Member for Housing Delivery and Homelessness, to take all steps required to accept and spend the Single Homelessness Accommodation Programme grant funding of up to £783,255 as outlined in this report.

Corporate Strategy alignment:

This proposal aligns with the following priorities in the Corporate Strategy:

1. Increase the supply of affordable homes.
2. Reduce and prevent homelessness and rough sleeping.
3. Reduce the number of households in temporary accommodation.
4. Help prevent homelessness by building and retaining social housing.

City Benefits:

1. The proposal will assist people that are rough sleeping and recovering from rough sleeping to access accommodation and support, improving their health and reducing the physical and mental health impact of living on the streets.
2. The accommodation will support the reduction of rough sleeping in the city and will prevent people from having to spend time on the streets and/or in emergency and temporary accommodation.
3. The accommodation will provide a cost-effective alternative to privately managed, unsupported temporary accommodation.

Consultation Details:

1. The proposals included in the bid were developed with the input from a range of colleagues in Housing and Landlord Services, Adult Social Care, Children’s Services and Public Health; homelessness sector partners; Registered Providers and other key stakeholders.
2. Consultation with Cabinet Member for Housing Delivery and Homes.
3. There is no requirement for public consultation.

Background Documents:

- Single Homelessness Accommodation Programme: Prospectus and guidance (outside of Greater London): <https://www.gov.uk/government/publications/single-homelessness-accommodation-programme/single-homelessness-accommodation-programme-prospectus-and-guidance-outside-of-greater-london>

Revenue Cost	£783,255	Source of Revenue Funding	External grant funding
Capital Cost	£0	Source of Capital Funding	N/A
One off cost <input checked="" type="checkbox"/>	Ongoing cost <input type="checkbox"/>	Saving Proposal <input checked="" type="checkbox"/>	Income generation proposal <input type="checkbox"/>

Required information to be completed by Financial/Legal/ICT/ HR partners:

1. Finance Advice:

BCC were successful with a number of applications for SHAP funding in September and November 2023. This funding will enable BCC to fill an identified gap within its Supported Accommodation Pathway that currently is not resourced in respect of dingle adults with a history of rough sleeping and young people at risk of experiencing homelessness or rough sleeping. These bids were made with and on behalf of partner organisations (ARA and St. Mungo’s) for the provision of additional Supported Housing units, as well as a revenue element to contribute to the cost of providing the services. A further bid was submitted by BCC to provide 30 Housing First Units.

Closing this gap would lead to enhanced support to single people, which it is in turn envisaged would reduce the number of cases entering into Temporary Accommodation in the future, placing further strain on what is already a

stretched and pressured budget. The current average cost of subsidy loss for Temporary Accommodation is £12,887 per annum per unit.

In addition to the applications detailed above, another deliver partner, Places for People, submitted a direct bud to DLUHC, but, whilst successful, it was later discovered that they were ineligible for the grant awarded. As a result, this report seeks approval to accept and spend this grant funding.

Without this funding, Place for People would be unable to deliver enhanced support across 38 of their supported accommodation units, which would contribute towards closing the identified gap in support provision.

Acceptance of this grant would increase the budget envelope and therefore scope to deliver more support services.

Under the terms of the Grant, an annual declaration will be required, as is the case with the existing grant arrangements for SHAP funding.

Finance Business Partner: Ben Hegarty, Finance Business Partner (Growth and Regeneration), 6 March 2024

2. Legal Advice: This report seeks approval to accept and spend grant funding. Legal Services will advise and assist in relation to the Memorandum of Understanding to spend the funding.

Legal Team Leader: Husinara Jones, Team Manager/Solicitor 4 March 2024

3. Implications on IT: I can see no implications on IT in regard to this activity.

IT Team Leader: Alex Simpson, Lead Enterprise Architect, 6 March 2024

4. HR Advice: There are no HR implications evident

HR Partner: Celia Williams, HR Business Partner – Growth and Regeneration, 6 March 2024

EDM Sign-off	John Smith, Interim Executive Director Growth & Regeneration	13 March 2024
Cabinet Member sign-off	Cllr Tom Renhard, Cabinet Member for Housing Delivery and Homelessness	25 March 2024
For Key Decisions - Mayor's Office sign-off	Mayor's Office	4 March 2024

Appendix A – Further essential background / detail on the proposal	NO
Appendix B – Details of consultation carried out - internal and external	NO
Appendix C – Summary of any engagement with scrutiny	NO
Appendix D – Risk assessment	YES
Appendix E – Equalities screening / impact assessment of proposal	YES
Appendix F – Eco-impact screening/ impact assessment of proposal	YES
Appendix G – Financial Advice	NO
Appendix H – Legal Advice	NO
Appendix I – Exempt Information	NO
Appendix J – HR advice	NO
Appendix K – ICT	NO

